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Tender

## **NEPO210 Highways Surfacing Works**

THE ASSOCIATION OF NORTH EAST COUNCILS LIMITED

UK4: Tender notice - Procurement Act 2023 - [view information about notice types](#)

Notice identifier: 2025/S 000-041807

Procurement identifier (OCID): ocds-h6vhtk-05048c

Published 22 July 2025, 7:42am

### **Changes to notice**

This notice has been edited. The [previous version](#) is still available.

Addition of wording:

NEPO reserves the right not to procure or award any successive Framework in the Open Framework scheme.

### **Scope**

### **Reference**

NEPO210

## **Description**

The Association of North East Councils Ltd trading as the North East Procurement Organisation (NEPO) is seeking to establish a multi-contractor, multi-lot Framework for the provision of a highways surfacing works framework. This Framework offers Contracting Authorities access to Suppliers providing a diverse range Highway Surfacing Works.

The works covered in the Framework have been split in to 18 lots:

- 1 Asphaltic Concrete
- 2 Grouted Macadam
- 3 Surface Dressing
- 4 Glass Fibre Reinforced Surface Dressing
- 5 Hot Applied High Friction Surfacing
- 6 Cold Applied High Friction Surfacing
- 7 Slurry Seal of Footways
- 8 Slurry Seal / Micro Asphalt of Carriageways
- 9 Carriageway in Full Depth Recycling
- 10 Carriageway Re-tread
- 11 Captive Shot Blasting - Mechanical Retexturing
- 12 Hydro blasting - Surface Retexturing
- 13 Patching
- 14 Alternative Patching Methods: Hot Applied
- 15 Alternative Patching Methods: Cold Applied

## 16 Road Markings

## 17 Surface Preservation: Penetrative

## 18 Surface Preservation: Non Penetrative

The value of each lot is determined by dividing the framework value by the number of lots. While individual lots may exceed their calculated value, the total must not surpass the overall framework value.

NEPO intends that the Framework period is up to 8 years with readvertisement before year 3 and year 5, prior to expiry of the Framework term. As such, suppliers which have not been appointed to this Framework will have the opportunity to be appointed to the subsequent framework.

During the period of the Framework, NEPO may issue modifications to the lot structure with the introduction of new lots for highway surfacing works which cannot be foreseen at this time for example innovative techniques/products.

Suppliers wishing to access and complete the tender documents must first register on Open the eTendering system using the following link <https://www.open-uk.org>.

For guidance on how to create an account or submit your questionnaire response through Open, please visit <https://www.open-hub.org/training> (<https://www.open-hub.org/training>) to access the available Training Guides. If you need technical assistance from the Open Support team, this can be requested via email at [open.support@nepo.org](mailto:open.support@nepo.org).

PLEASE NOTE: Open is accessible 24/7 however, technical support is available Monday to Thursday 08:30 - 17:00 and Friday 08:30 - 16:30.

## **Commercial tool**

Establishes an open framework

A series of frameworks with substantially the same terms. Awarded suppliers are carried over and new suppliers can bid.

## **Total value (estimated)**

- £500,000,000 excluding VAT
- £600,000,000 including VAT

Above the relevant threshold

### **Contract dates (estimated)**

- 1 November 2025 to 31 October 2033
- 8 years

### **Main procurement category**

Works

### **CPV classifications**

- 45233000 - Construction, foundation and surface works for highways, roads

### **Contract locations**

- UK - United Kingdom

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## **Lot 1. Asphaltic Concrete**

### **Description**

Asphaltic Concrete and Asphaltic materials must be supplied in accordance with and comply with National and European Standards, shall be transported and laid in accordance with the requirements of BS 594987:2024.

### **Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

### **Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## **Lot 2. Grouted Macadam**

### **Description**

Grouted Macadam must be supplied following the process specification of The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7. Highway Authorities Product Approval Scheme (HAPAS).

### **Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

### **Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## **Lot 3. Surface Dressing**

### **Description**

Surface dressing must be supplied following the process specification of The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7.

### **Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

### **Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## **Lot 4. Glass Fibre Reinforced Surface Dressing**

### **Description**

Glass Fibre Reinforced Surface Dressing must be supplied following the process specification of The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7.

### **Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

### **Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## **Lot 5. Hot Applied High Friction Surfacing**

### **Description**

Hot Applied High Friction Surfacing must be supplied following the process specification of The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7.

### **Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

### **Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## **Lot 6. Cold Applied High Friction Surfacing**

### **Description**

Cold Applied High Friction Surfacing must be supplied following the process specification: The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7. Highway Authorities Product Approval Scheme (HAPAS).

### **Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

### **Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## **Lot 7. Slurry Seal of Footways**

### **Description**

Slurry Seal of Footways must be supplied following the process specification of The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7.

### **Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

## **Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## **Lot 8. Slurry Seal / Micro Asphalt of Carriageways**

### **Description**

Slurry Seal/ Micro Asphalt of Carriageways must be supplied following the process specification of The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7.

### **Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

## **Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## **Lot 9. Carriageway in Full Depth Recycling**

## Description

Carriageway in Full Depth Recycling must be supplied following the process specification of The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7.

## Lot value (estimated)

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

## Same for all lots

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## Lot 10. Carriageway Re-tread

### Description

Carrigeway re-tread must be supplied following the process specification of The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7.

### **Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

### **Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## **Lot 11. Captive Shot Blasting - Mechanical Retexturing**

### **Description**

Captive Shot Blasting - Mechanical Retexturing must be supplied following the process specification: The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7.

### **Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

## **Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## **Lot 12. Hydro blasting - Surface Retexturing**

### **Description**

Hydro blasting - Surface Retexturing must be supplied following the process specification: The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7.

### **Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

## **Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## **Lot 13. Patching**

## Description

Patching must be supplied following the process specification of The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7. Highway Authorities Product Approval Scheme (HAPAS).

## Lot value (estimated)

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

## Same for all lots

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## Lot 14. Alternative Patching Methods: Hot Applied

### Description

Alternative Patching Methods: Hot Applied must be supplied following the process specification The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7. Highway Authorities Product Approval Scheme (HAPAS).

**Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

**Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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**Lot 15. Alternative Patching Methods: Cold Applied****Description**

Alternative Patching Methods: Cold Applied must be supplied following the process specification of The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7. Highway Authorities Product Approval Scheme (HAPAS).

**Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

## **Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## **Lot 16. Road Markings**

### **Description**

Road Markings must be supplied following the process specification of The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 1200 with accompanying Notes for Guidance (MCHW 2) in NG1200, sets out the requirements for these materials.

The following standards must be followed: Design Manual for Roads and Bridges - Volume 8 Section 2. BS EN 1436:2018, which specifies performance requirements for road markings. BS EN 1790:2013 Road marking materials. Pre-formed road markings. BS EN 1824:2020, which outlines requirements for conducting road trials of marking materials. BS EN 1871:2020 - covers physical properties of road marking materials.

### **Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

**Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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**Lot 17. Surface Preservation: Penetrative****Description**

Surface Preservation: Penetrative must be supplied following the process specification of The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7. Highway Authorities Product Approval Scheme (HAPAS).

**Lot value (estimated)**

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

**Same for all lots**

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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**Lot 18. Surface Preservation: Non Penetrative**

## Description

Surface Preservation: Non Penetrative must be supplied following the process specification The Manual Of Contract Documents for Highway Works. Volume 1: Specification for Highway Works, Series 900 with accompanying Notes for Guidance (MCHW 2) in NG900, sets out the requirements for these materials.

The following standards must be followed: BS EN 13108 Family of standards for Bituminous mixes, PD 6691 - Guidance on the use of BS EN 13108 Bituminous mixtures. Design Manual for Roads and Bridges - Volume 7. Highway Authorities Product Approval Scheme (HAPAS).

## Lot value (estimated)

- £33,333,333 excluding VAT
- £39,999,999.60 including VAT

Framework lot values may be shared with other lots

## Same for all lots

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

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## Framework

### Open framework scheme end date (estimated)

31 October 2033

### Maximum number of suppliers

Unlimited

### **Maximum percentage fee charged to suppliers**

0.5%

### **Further information about fees**

NEPO operates a contract rebate arrangement whereby Suppliers are asked to repay NEPO a set percentage of each invoice in respect of orders placed by NEPO or any Contracting Authority accessing the Framework. The maximum rebate taken by NEPO against the value of awarded contracts will not exceed 0.5%.

### **Framework operation description**

The successful suppliers will be appointed to the Framework (NEPO210 Highways Surfacing Works) with NEPO. This Framework will be made accessible to Contracting Authorities via Call-Off Contracts. NEPO will establish overarching terms and conditions that define the core principles of the Framework.

When a Contracting Authority with an active Call-Off identifies a need that can be met under the Framework, they will enter into a project-specific Call-Off Contract with the awarded supplier. These project-specific terms and conditions will be developed in agreement between the Contracting Authority and the supplier.

Pricing will be determined through the tender process and evaluated against predefined award criteria and associated weightings. All tenders will be assessed accordingly, and suppliers will be ranked based on their final evaluation scores.

Pricing submitted as part of the establishment of this Framework will apply to requirements within the North East region only.

For use outside the North East region, participating authorities must conduct a further competition under the terms of the Framework Agreement.

NEPO will conduct an annual pricing review using the BCIS index. Additionally, NEPO may seek pricing from all Framework Suppliers for new items proposed for inclusion in the

Framework.

Supplier rankings may be re-evaluated and adjusted during the review points before year 3 and 5 of the Framework term. This re-ranking will consider updated pricing for the upcoming 12 months in conjunction with the original quality scores awarded during the tender process.

Contracting Authorities may establish Call-Off Contracts through either Direct Award (based on ranking) or Further Competition.

In cases of Direct Award, pricing will be based on the tendered rates within the Framework. While suppliers may offer lower rates, they must not exceed the maximum rates set out in the Framework.

All suppliers appointed to a particular lot to the Framework may be invited to participate in Further Competitions. The evaluation criteria for any Further Competition will be specified by the Contracting Authority and included in the competition documentation. Suppliers will be required to submit pricing based on the specific project requirements. While suppliers must not exceed the maximum rates outlined in the Framework, they are encouraged to submit competitive offers below these thresholds where appropriate.

NEPO reserves the right not to procure or award any successive Framework in the Open Framework scheme.

## **Award method when using the framework**

Either with or without competition

## **Contracting authorities that may use the framework**

The Solution will be available for use by NEPO Member Authorities and Associate Members. A list of member organisations is available in the Associate Members section of the NEPO website at: [www.nepo.org](http://www.nepo.org).

This agreement will also be made available to all current and future NEPO Associate Members. Current Associate Members are listed in the Associate Member section of the NEPO website at: <https://www.nepo.org/associate-members>.

NEPO intends to make the resulting agreement available for use by all Contracting

Authorities throughout all administrative regions of the UK including but not limited to Government Departments and their Agencies, Non-Departmental Public Bodies, Central Government, NHS Bodies, Local Authorities, Emergency Services, Coastguard Emergency Services, Educational Establishments, Registered Social Landlords and Registered Charities.

A list of permissible users available at: <http://www.nepo.org/associate-membership/permissible-users>.

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## **Participation**

### **Particular suitability**

**Lot 1. Asphaltic Concrete**

**Lot 2. Grouted Macadam**

**Lot 3. Surface Dressing**

**Lot 4. Glass Fibre Reinforced Surface Dressing**

**Lot 5. Hot Applied High Friction Surfacing**

**Lot 6. Cold Applied High Friction Surfacing**

**Lot 7. Slurry Seal of Footways**

**Lot 8. Slurry Seal / Micro Asphalt of Carriageways**

**Lot 9. Carriageway in Full Depth Recycling**

**Lot 10. Carriageway Re-tread**

**Lot 11. Captive Shot Blasting - Mechanical Retexturing**

**Lot 12. Hydro blasting - Surface Retexturing**

**Lot 13. Patching**

**Lot 14. Alternative Patching Methods: Hot Applied**

**Lot 15. Alternative Patching Methods: Cold Applied**

**Lot 16. Road Markings**

**Lot 17. Surface Preservation: Penetrative**

**Lot 18. Surface Preservation: Non Penetrative**

Small and medium-sized enterprises (SME)

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## **Submission**

### **Enquiry deadline**

18 July 2025, 5:00pm

### **Tender submission deadline**

28 July 2025, 12:00pm

### **Submission address and any special instructions**

All submissions must be via Open <https://www.open-uk.org/>.

### **Tenders may be submitted electronically**

Yes

### **Languages that may be used for submission**

English

### **Award decision date (estimated)**

8 October 2025

## Recurring procurement

Publication date of next tender notice (estimated): 1 May 2028

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## Award criteria

Name	Type	Weighting
Price	Price	60%
Quality	Quality	40%

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## Other information

### Conflicts assessment prepared/revised

Yes

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## Procedure

### Procedure type

Open procedure

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## Documents

### Associated tender documents

<https://www.open-uk.org/>

All Procurement Documents can be accessed on NEPO's eTendering platform, Open. If not already registered, suppliers should register on the NEPO <https://www.open-uk.org/>.

Full details on the procurement process can be found in the Procurement Documents.

### Technical specifications to be met

<https://www.open-uk.org/>

Technical specification(s) will be provided as part of the Invitation to Tender.

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## Contracting authority

### THE ASSOCIATION OF NORTH EAST COUNCILS LIMITED

- Companies House: 05014821
- Public Procurement Organisation Number: PYVX-2132-JNMM

Northern Design Centre

Gateshead

NE8 3DF

United Kingdom

Email: [construction@nepo.org](mailto:construction@nepo.org)

Website: <http://www.nepo.org>

Region: UKC22 - Tyneside

Organisation type: Public authority - sub-central government