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Award

South Fife Local Bus Services - Contract Extensions

Fife Council

F15: Voluntary ex ante transparency notice

Notice identifier: 2021/S 000-031428

Procurement identifier (OCID): ocids-h6vhtk-03023b

Published 16 December 2021, 2:35pm

Section I: Contracting authority/entity

I.1) Name and addresses

Fife Council

Bankhead Central, Bankhead Park

Glenrothes

KY7 6GH

Contact

Sarah Cutler

Email

sarah.cutler@fife.gov.uk

Telephone

+44 3451550000

Country

United Kingdom

NUTS code

UKM72 - Clackmannanshire and Fife

Internet address(es)

Main address

<http://www.fife.gov.uk>

Buyer's address

https://www.publiccontractsscotland.gov.uk/search/Search_AuthProfile.aspx?ID=AA00187

I.4) Type of the contracting authority

Regional or local authority

I.5) Main activity

General public services

Section II: Object

II.1) Scope of the procurement

II.1.1) Title

South Fife Local Bus Services - Contract Extensions

Reference number

11195

II.1.2) Main CPV code

- 60112000 - Public road transport services

II.1.3) Type of contract

Services

II.1.4) Short description

Fife Council organises local bus services as permitted by Section 63(2) of The Transport Act 1985. The Council wishes to provide bus services to provide links for communities either not served by the commercial bus network or not served by that network on particular days or at particular times of day.

These bus services which are the subject of this Notice are in South Fife. South Fife is an area comprising, though not exclusively so, the boundaries of the former Dunfermline District Council. In general terms, this area is bounded by Kincardine, Saline, Kelty, Cardenden, Aberdour and the Forth Coast between Aberdour and Kincardine. The main urban centres are Dunfermline, Rosyth, Inverkeithing, Dalgety Bay, Cowdenbeath, Lochgelly, Cardenden, Kelty and Ballingry. Services may operate wholly within the South Fife area but are not limited by its boundaries and may operate further afield.

On 20th February 2019, Fife Council confirmed to successful operators their place on the framework for the provision of South Fife Local Bus Services. Contracts initially awarded under the framework commenced on 19th August 2019 with an end date of 14th August 2022. Information about the award of the framework and contracts awarded under it was published on 7th March 2019 under references: MAR347581 OCID:ocds-r6ebe6-0000560754. This notice is to extend these existing contracts with the incumbent suppliers for a period of 12 months until 13th August 2023 for the reasons detailed in section IV of this notice.

II.1.6) Information about lots

This contract is divided into lots: No

II.1.7) Total value of the procurement (excluding VAT)

Value excluding VAT: £1,260,361

II.2) Description

II.2.2) Additional CPV code(s)

- 60112000 - Public road transport services

II.2.3) Place of performance

NUTS codes

- UKM72 - Clackmannanshire and Fife

Main site or place of performance

South Fife

II.2.4) Description of the procurement

These contracts are an extension of the existing contracts for the supply of local bus services in South Fife:

SF/89-1

North Queensferry – Duloch Park – Dunfermline – Crossford

SF/8783

Dunfermline – Duloch Park – Dalgety Bay – North Queensferry / Dalgety Bay – Duloch Park – Dunfermline

SF/28-1

QMH – Dunfermline – Steelend – Oakley – High Valleyfield – Kincardine – Falkirk

SF/20ALT2-1

Ballingry – Lochore – Lochgelly

SF/8

Dunfermline – Culross/Kincardine

SF/7D

Sandpiper Drive, Duloch Park, Linburn Road, McKay Drive, Glen Nevis Drive, Johnston Crescent, St Leonards Bus Depot, Dunfermline Bus Station, St Leonards Asda, Rosyth, Inverkeithing Rail Station, Ferrytoll, North Queensferry

SFOSDTOWN

Bus Station - Abbeyview - Fife Leisure Park - Duloch District Centre - Pitcorthie - Bus Station - Bus Station - Touch - Abbeyview - Wedderburn - New Row - James St - Dunfermline Bus Station

SFOS81SQMH

Queen Margaret Hospital, Halbeath, Kingseat Road, Kingseat, Cowdenbeath, Lochgelly, Ballingry, Kinglassie, Glenrothes College, Glenrothes Bus Station.

SF/F6

Steelend Turning Circle, Saline Turning Circle, Carnock Primary School, Milesmark Primary School, Dunfermline Golfclub Street, Dunfermline Bus Station, Dunfermline James Street, Limekilns Harbour, Charlestown The Elgin Hotel, Crombie Ordnance Road, Rosyth crossroads Queensferry Road, Ferrytoll Park and Ride.

SF/7188ALT-1

71 - Kincardine, Culross, High Valleyfield, Crombie, Charlestown, Limekilns, Rosyth, Ferrytoll P&R, Inverkeithing.

88 – Rosyth, Castle Road opp Innova Way, Rosyth, Ferrytoll Road, Ferrytoll Park and Ride, Inverkeithing Square, Inverkeithing Rail Station, Preston Crescent, Spencerfield Road, Spittalfield Crescent, Inverkeithing Hill Street, Whinneyhill Crescent, Struan Drive, Hillfield Crescent, Inverkeithing Square, Preston Crescent, Spencerfield Road, Spittalfield Crescent, Inverkeithing Rail Station, Inverkeithing Hope Street, Ferrytoll Park and Ride, Rosyth, Ferrytoll Road, Castle Road opp Innova Way

SF/18-1 Cowdenbeath, Foulford Road, Stenhouse Street, Moss Side Road, Cowdenbeath Fountain, Auchtertool, Kirkcaldy Bus Station, Victoria Hospital.

SF/17A17B-1

17A - Cowdenbeath, Mossend Terrace, Rae Street, Moss Side Road, High Street,

Stenhouse Street, Foulford Road, Craigbeath Court, Kelty, Cross Church, Westcroft Way.

17B – Mossgreen, Crossgate, Cowdenbeath, Rae Street, Greenback Drive, Young Terrace, Selkirk Avenue, High Street, Craigbeath Court, Kelty, Cross Church, Shiels Cottages, Westcroft Way.

SF/4B

4B - Dunfermline Bus Station, Baldridgeburn, Parkneuk, Milesmark, Carnock, Oakley, Comrie, Blairhall.

4C - Dunfermline Bus Station, Baldridgeburn, Parkneuk, Milesmark, Carnock, Oakley, Comrie, Blairhall, Comrie, Saline, Steelend

II.2.11) Information about options

Options: No

II.2.13) Information about European Union Funds

The procurement is related to a project and/or programme financed by European Union funds: No

Section IV. Procedure

IV.1) Description

IV.1.1) Type of procedure

Award of a contract without prior publication of a call for competition in the cases listed below

- The procurement falls outside the scope of application of the regulations

Explanation:

Covid-19 has reduced demand so fares information for specifications can't be provided and it's unclear when passenger numbers will return to pre-Covid levels, leading to difficulty in pricing bids because fare levels are unknown. By extending contracts, we have time to obtain more realistic passenger level data. - Covid-19 has prevented us undertaking on-bus passenger surveys, a more effective tool than online ones with regard to response numbers. Recovered passenger levels will enable accurate surveys. - The Covid Support Grant will be revised/ended at some point, which is likely to impact bus

operators' income. There is concern that, when the Government support ends, marginal commercial bus routes will be withdrawn, putting pressure on the Council to subsidise replacements. The impact isn't yet known but we wouldn't want any decisions/outcomes to force us to amend/abandon a procurement in the near future. - Delay to implementing the Under 22s Free Travel Scheme leaves unknowns re. provision of passenger and pupil fare estimates and continued uncertainty over what the Government will be funding with regard to pupils on our registered school buses.

All are circumstances outwith the Council's control. The expiry of the incumbent contracts while these circumstances apply makes assessing the need for services and consequently the specification of a longer term requirement impossible. It is proposed therefore to extend the existing contracts/service for a short time until the above circumstances resolve.

It is considered these circumstances fall within the scope of Regulation 33(1)(c)- extreme urgency brought about by unforeseeable circumstances). The Urgency has been brought about by the combination of the above circumstances caused by Covid-19 which mean we are unable to accurately assess the pattern of bus usage needed to shape an appropriate future network of services, and the fact existing contracts are coming to an end.

The circumstances also fall within the scope of Section 72(1)(c) which permits the modification of a contract, including extension, where all of the following conditions are fulfilled:

(i) the need for modification has been brought about by circumstances which a diligent contracting authority could not have foreseen (See above); (ii) the modification does not alter the overall nature of the contract or framework; (iii) any increase in price does not exceed 50% of the initial contract value or framework agreement;

IV.1.8) Information about the Government Procurement Agreement (GPA)

The procurement is covered by the Government Procurement Agreement: Yes

IV.2) Administrative information

IV.2.1) Previous publication concerning this procedure

Notice number: [2019/S 047-108314](#)

Section V. Award of contract/concession

Contract No

11195

A contract/lot is awarded: Yes

V.2) Award of contract/concession

V.2.1) Date of conclusion of the contract

7 October 2021

V.2.2) Information about tenders

The contract has been awarded to a group of economic operators: Yes

V.2.3) Name and address of the contractor/concessionaire

Stagecoach East Scotland

Unit 9 u/f, Castle Business Centre, Queensferry Road, Pitreavie Industrial Estate

Dunfermline

KY11 8NT

Country

United Kingdom

NUTS code

- UKM7 - Eastern Scotland

The contractor/concessionaire is an SME

No

V.2.3) Name and address of the contractor/concessionaire

Bay Travel

3 Glenfield Industrial Estate

Cowdenbeath

KY4 9HT

Country

United Kingdom

NUTS code

- UKM72 - Clackmannanshire and Fife

The contractor/concessionaire is an SME

Yes

V.2.4) Information on value of contract/lot/concession (excluding VAT)

Total value of the contract/lot/concession: £1,260,361

Section VI. Complementary information

VI.3) Additional information

EXTENSION INFORMATION

CONTRACT - OPERATOR - ANNUAL PRICE GBP

SF/89-1 - Stagecoach - 134,892.00

SF/8783 - Stagecoach - 261,542.00

SF/28-1 - Stagecoach - 103,856.00

SF/20ALT2-1 - Stagecoach - 54,616.00

SF/8 - Stagecoach - 33,628.00

SF/7D - Stagecoach - 87,853.00

SFOSDTOWN - Stagecoach - 156,791.00

SFOS81SQMH - Stagecoach - 97,158.00

SF/F6 - Bay Travel - 67,321.00

SF/7188ALT-1 - Bay Travel - 85,845.00

SF/18-1 - Bay Travel - 15,641.00

SF/17A17B-1 - Bay Travel - 94,901.00

SF/4B - Bay Travel - 66,317.00

(SC Ref:673054)

VI.4) Procedures for review

VI.4.1) Review body

Kirkcaldy Sheriff Court

Kirkcaldy

Country

United Kingdom

VI.4.3) Review procedure

Precise information on deadline(s) for review procedures

Economic operators should approach the contracting authority in the first instance. However, the only formal remedy is to apply to the courts:

An economic operator that suffers, or is at risk of suffering, loss or damage attributable to a breach of duty under the Public Contracts (Scotland) Regulations 2015 or the Procurement Reform (Scotland) Act 2014, may bring proceedings in the Sheriff Court or the Court of Session.