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Tender

# **Dynamic Purchasing System for the provision of Passenger Transport Services 2023-2033**

HAMPSHIRE COUNTY COUNCIL

F02: Contract notice

Notice identifier: 2022/S 000-029788

Procurement identifier (OCID): ocds-h6vhtk-034d67

Published 21 October 2022, 2:53pm

## **Section I: Contracting authority**

#### I.1) Name and addresses

HAMPSHIRE COUNTY COUNCIL

The Castle

**WINCHESTER** 

SO238ZB

#### **Email**

strategic.procurement@hants.gov.uk

#### Country

**United Kingdom** 

#### Region code

UKJ36 - Central Hampshire

Justification for not providing organisation identifier

Not on any register

#### Internet address(es)

Main address

https://www.hants.gov.uk/business/procurement

Buyer's address

www.in-tendhost.co.uk/hampshire

## I.3) Communication

The procurement documents are available for unrestricted and full direct access, free of charge, at

https://in-tendhost.co.uk/hampshire/aspx/Home

Additional information can be obtained from the above-mentioned address

Tenders or requests to participate must be submitted electronically via

https://in-tendhost.co.uk/hampshire/aspx/Home

## I.4) Type of the contracting authority

Regional or local authority

## I.5) Main activity

General public services

## **Section II: Object**

## II.1) Scope of the procurement

#### II.1.1) Title

Dynamic Purchasing System for the provision of Passenger Transport Services 2023-2033

Reference number

ET16643

#### II.1.2) Main CPV code

• 60100000 - Road transport services

#### II.1.3) Type of contract

Services

#### II.1.4) Short description

Hampshire County Council is re-procuring passenger transport services currently procured under three separate Dynamic Purchasing Systems (DPS). These are DPS 16 seats or less, DPS 17 seats or more and DPS Public Bus.

The DPS is intended to run for 10 years and to be admitted to the DPS, suppliers must successfully pass the general questions for the DPS and at least one of the licencing categories.

Some services require a specific licence and where a specific licence is required then only those suppliers who are within that licence category will be invited to tender.

In addition to the licencing categories, there are further categories which meet certain specific needs of the passenger or service. These categories are identified as 'Flags' and where a category of Flag is required, then only those suppliers who are within that Flag category will be invited to tender.

Summary list of categories within the DPS:

(suppliers must be admitted to at least one of the licencing categories below)

Category 1- Suppliers operating Vehicle(s) with eight seated passenger capacity or less under a Hackney Carriage or Private Hire Licence.

Category 2- Suppliers operating Vehicle(s) with nine or more seated passenger capacity under a PSV licence or Community Organisations operating under a Section 19 or Section 22 permit.

Category 3 - Suppliers operating Vehicle(s) that are CQC registered to provide transport Services under Care Quality Commission (CQC) registration

Supplementary Flags: (optional, however you must be within a Flag to receive tenders which have Flag category requirements)

Flag A - Public Bus Services

Flag B - Wheelchair Accessible Vehicle(s)

Flag C - Enhanced Quality Contracts

Flag D - Passenger Transport Assistant/ Escort

Flag E - Female Drivers

Flag F - Drivers who can provide specialist assistance to Passengers

Flag G - Category 2 licence applicants only; a choice on whether to receive Home address Pick-Up (door to door) tender invitations.

Full details can be found in the Specification and DPS Governance document.

Types of passenger transport:

The Council's requirements for passenger transport services are for a wide range of purposes including those listed below:

Adult Social Care Transport

Children's Social Care Transport

Community Transport Services

Subsidised Public Bus Services

Taxishares and Carshares

Home to school transport for both mainstream and SEN schools

Emerging areas of ongoing transportation requirements from Education and Adult and Children's services e.g. Academics

General transportation services e.g. school trips

Coverage of the DPS:

Most journeys procured through the DPS, where the commissioning authority is Hampshire County Council, will be within Hampshire. On occasions these routes can start in Hampshire but travel out of the county, or vice versa, to neighbouring counties. The starting point of the route will be clearly highlighted within the call-off documents that will be supplied as part of the tendering process. On occasion, a journey may be required to a destination which is a significant distance away, within another part of the UK, e.g. where SEN pupil placements are out of the county.

#### External use:

Other bodies, including some neighbouring Local Authorities, may also tender journeys through this DPS. These journeys are likely to be to, from or within their own authority areas.

Call-off contracts for the delivery of services will be formed directly between the participating Authority named in the call-off competition documents and the winning supplier.

Under this DPS, other Authorities may also purchase their requirement as part of or in addition to a service procured by HCC. In these circumstances HCC and the other Authority will have formed a separate agreement regarding the joint funding arrangement. In this situation HCC will be the contracting party.

See section II.2.14 below for details of in-scope Authorities.

#### II.1.5) Estimated total value

Value excluding VAT: £750,000,000

#### II.1.6) Information about lots

This contract is divided into lots: No

#### II.2) Description

#### II.2.2) Additional CPV code(s)

- 60112000 Public road transport services
- 60120000 Taxi services
- 60130000 Special-purpose road passenger-transport services
- 60140000 Non-scheduled passenger transport
- 60170000 Hire of passenger transport vehicles with driver

#### II.2.3) Place of performance

**NUTS** codes

- UKJ11 Berkshire
- UKJ25 West Surrey
- UKJ26 East Surrey
- UKJ27 West Sussex (South West)
- UKJ28 West Sussex (North East)
- UKJ3 Hampshire and Isle of Wight
- UKK15 Wiltshire CC
- UKK24 Bournemouth, Christchurch and Poole
- UKK25 Dorset

Main site or place of performance

The main place of performance will be Hampshire UKJ3. Occasional journeys may be some distance from the County and will be detailed in call-off contracts. Some journeys may be linked with neighbouring counties. Please see tender documents for further details.

#### II.2.4) Description of the procurement

The types of passenger transport requirements and short descriptions are listed below.

Mainstream Home to School Transport Services

The Passenger Transport Group's Public Bus and Home to School Transport Team procures transport for approximately 9,300 mainstream school pupils, aged 4 - 16, across Hampshire attending Primary and Secondary education establishments, as well as more specialist destinations such as Educational Inclusion Service Units. Students may be

picked up from home or walk to a pickup point close to their home. Whilst the majority of these journeys are on vehicles with more than 16 passenger seats, a small portion of these require smaller vehicles. Many of Hampshire's schools and academies now provide their own home to school transport service for students who are not entitled to free transport assistance. The County Council may tender these services, on behalf of those schools, but it is the school that will be responsible for all aspects of managing the contract and Hampshire County Council will not be the contracting party. In addition to the home to school transport service, many schools also require transport for taking students on educational and recreational trips and the County Council may also tender these services on behalf of the schools. These may be one off journeys or regular trips i.e. taking students swimming each week.

In some circumstances routes may be grouped together for example several school routes or Public Bus routes. Where routes are grouped with a single Supplier to provide transport to a single School or centre then the Supplier may be required to provide route planning and additional administration services as part of the contract. Full details of which will be set out in the call-off contract.

#### Special Needs School Transport

The Special Education Needs Team procures vehicles and arranges transport for around 3,300 pupils, aged 3 - 25, who have a range of special needs to enable them to attend various special schools and colleges in Hampshire but also some out of the County destinations. These educational establishments provide education for pupils with a wide range of special needs from physical disabilities, moderate and severe learning difficulties, autism, through to hearing, sight, and language impairment. It may be necessary for an adult to travel with the pupil. This adult will be a Passenger Transport Assistant or Escort, who has received appropriate training and is responsible for the pupils whilst they are travelling to school. Students with special needs are more likely to be picked up from their home. When pupils require the support of an escort, the escort may be provided by HCC or alternatively operators may be asked to supply their own.

#### Community Transport Services

The Community Transport team procures specialised door-to-door demand-responsive transport services for anyone who finds it difficult or impossible to use ordinary bus services. Some of these services may also be used by those who live more than 400 metres from an available bus service/stop or who do not have access to a car and do not have access to a bus service. These services are provided with wheelchair accessible vehicles. Wheelchair accessible vehicles may be provided by Hampshire County Council as part of the contract or operators may be required to supply an appropriate vehicle. Passengers need to pre-register and book in advance to use these services. The Community Transport Team also procure other Community Transport services including Minibus Group Hire Services and Community Buses. The Minibus Group Hire Services

provide a pool of wheelchair accessible vehicles which are available for long and short-term hire by voluntary and community groups to support wellbeing in their local community. Community Buses operated under a Section 22 permit are an alternative form of public transport services. The Service requirements and minimum passenger capacity will be identified by the Service Purchaser during the tender process.

#### Children Social Care Services

Transport services are arranged for children who are under the care of Hampshire County Council Children's Services Department. This can include home to school transport for both mainstream and special needs pupils. Vulnerable Children are described as children and young people who are Looked After Children (LAC) or assessed as being Children in Need (CIN). These children and young people may have a significant disability and/or additional needs that impact upon their daily lives. The Service may require a range of vehicle sizes including cars, people carriers, minibuses as well as wheelchair-accessible vehicles. Some children require transport outside of school hours for after school clubs or contact meetings with family members. When pupils require the support of an escort, the escort may be provided by HCC or alternatively operators may be asked to supply their own. Due to the nature of the care arrangements for looked after children, there are frequent and often last-minute changes to travel requirements. To ensure safeguards are in place, all changes and cancellations are processed by a social care transport team and at the end of each trip children must be passed into the care of a responsible adult. The nature of Children's Social Care Transport is a combination of regular on-going trips and one-off journeys. The type of Service and requirements will be identified by the Service Purchaser during the tender process.

#### **Adult Social Care**

Transport services are made available to Hampshire residents aged 18 years and above who are under the care of and supported by Hampshire County Council Adults Services Department. This enables people to attend college, clubs, churches, and day centres, among other activities and destinations, usually on weekdays, thereby enhancing the quality of their lives. Day Centres in Hampshire provide support to adults who have a wide range of needs from physical disabilities, moderate and severe learning difficulties, autism, through to hearing, sight, and language impairment. Clients sometimes require transport to respite breaks or hospital appointments. The Service may require a range of vehicle sizes including cars, people carriers, minibuses as well as wheelchair-accessible vehicles. Passenger Assistants/Escorts may also be required on some routes to provide support to Service Users who have additional needs. Some clients require escorts to travel with them. When clients require the support of an escort, the escort may be provided by HCC or alternatively, operators may be asked to supply their own. Other clients will require a lower level of assistance, for example help in and out of the vehicle. Adult Social Care Transport is a combination of regular on-going trips and one-off journeys. Vulnerable adults may need to be placed into the care of a carer or responsible

adult at the end of each trip. The type of Service and requirements will be identified by the Service Purchaser during the tender process.

#### Taxishare/Carshare Services

A Taxishare or Carshare (depending on whether the operator is licensed as private hire or hackney carriage) is like a bus service where passengers' book in advance and are picked up by a taxi or private hire vehicle. Services run to a set timetable, just like a bus but passengers must register in advance and book with the operator. The service will only run if someone books to travel. Passengers get picked up from their nearest bus stop or in some cases from their home address, depending on the particular Taxishare/Carshare service. Passengers will then be taken to the designated drop off point, as per the timetable. Most services are available to anyone who needs to travel within the service operating area, however, to use some services, passengers need to meet extra criteria. Taxishare/Carshare services are usually operated in a vehicle with capacity to carry up to four passengers, with a larger second vehicle or minibus which might be needed to allow further passengers to travel. The type of Service and requirements will be identified by the Service Purchaser during the tender process.

#### Public Bus services

Hampshire County Council provides subsidised local bus services across Hampshire on routes or at times where there is no commercial (non-subsidised) bus service available. These services operate in urban and rural areas of Hampshire and on inter-urban routes. They may run on any day of the week, daytime, or evening, but currently priority is given towards subsidising services during Monday to Friday daytime. The Authority may also tender these services on behalf of other local authorities; in certain cases, the other authority may be responsible for all aspects of managing the contract. Some services convey students to and from school on behalf of Hampshire County Council for which the cost of carriage may be required to be included in the price(s) tendered. In addition to long-term regular local bus services, there may be shorter-period services or one-offs, e.g., due to road closures or special events.

#### II.2.5) Award criteria

Price is not the only award criterion and all criteria are stated only in the procurement documents

#### II.2.6) Estimated value

Value excluding VAT: £750,000,000

#### II.2.7) Duration of the contract, framework agreement or dynamic purchasing system

Start date

1 April 2023

End date

31 March 2033

This contract is subject to renewal

No

#### II.2.10) Information about variants

Variants will be accepted: No

#### II.2.11) Information about options

Options: No

#### II.2.14) Additional information

#### APPENDIX 2- CONTRACTING AUTHORITIES

The DPS main user is Hampshire County Council.

Other participating Authorities may include local Schools for which HCC is the Local Education Authority together with, Hampshire and Isle of Wight Fire and Rescue Service, Portsmouth City Council, Southampton City Council.

In the interest of efficient public procurement, the contract will be accessible (by agreement) to those Local Authorities that are within the County of Hampshire or geographically neighbour the County of Hampshire. Including District and Borough Councils, Parish and Town Councils, Unitary Authorities, Local Enterprise Partnerships, other bodies formed through joint working by the authorities listed above, Police Authorities and NHS organisations, as well as Integrated Care Board (ICB) and Integrated Care Partnership (ICP) or any successor.

Also included within this geographical area are other educational establishments (such as other LEA schools; school governing bodies; voluntary aided schools; foundation schools; any faith educational establishments including the Roman Catholic Dioceses and Anglican Dioceses; academies; free schools, foundation partnerships; publicly funded schools, universities, colleges, further education establishments; higher education establishments and other similar educational establishments).

## Section III. Legal, economic, financial and technical information

## III.1) Conditions for participation

## III.1.1) Suitability to pursue the professional activity, including requirements relating to enrolment on professional or trade registers

List and brief description of conditions

Suppliers must be capable of meeting a number of requirements including the licencing requirements and insurance, health and safety and safeguarding as set out in the Selection Questionnaire and Specification.

#### Insurance

- Public Liability £10 million for any one occurrence or series of occurrences arising out of the same event (required for all Suppliers).
- Employer's Liability £10 million for any one occurrence or series of occurrences arising out of the same event (required if you employ staff).
- Motor Vehicle Insurance- unlimited liability in respect of death or bodily injury to third parties, including passengers, and £5 million for liability in respect of loss of, or damage to property (required if you operate any Vehicles).

If you use owner drivers (employees or self-employed drivers using their own Vehicles covered by their own insurance policies on transport contracts)

• Motor Contingent Liability - £5 million.

Additional Insurance double decker vehicles

• Motor Vehicle Insurance- unlimited liability in respect of death or bodily injury to third parties, including passengers, and £10 million for liability in respect of loss of, or damage to property.

If you use owner drivers (employees or self-employed drivers using their own Vehicles covered by their own insurance policies on transport contracts)

• Motor Contingent Liability - £10 million.

Further insurance requirements are set out for suppliers operating Public Bus services and details are in the tender documents.

Licencing Requirements:-

Category 1: Operating vehicles with 8 passengers seats or less (Hackney Carriage/ Private Hire)

#### Either:

- A Hackney Carriage or Dual Hackney Carriage and Private Hire Driver's Licence for every driver driving a Vehicle pursuant to the Contract and a Hackney Carriage Vehicle Licence for every Vehicle used in the performance of the Contract; and or
- A Private Hire Operator's Licence in the name of the Supplier; and a Private Hire Driver's Licence for every Driver driving a Vehicle pursuant to the Contract and Private Hire Vehicle Licence for every Vehicle used in the performance of the Contract.

Category 2: Operating vehicle(s) with 9 passenger seats or more (PSV, Section 19, Section 22)

- PSV Operator's Licence, issued by the Traffic Commissioner in the name of the Supplier;
- An Operator's Licence Disc displayed in every Vehicle.
- And shall ensure that every Driver is the holder of a Public Carrying Vehicle (PCV) Licence valid for the Vehicle he/she is driving along with a valid Driver Certificate of Professional Competence (CPC)

If your organisation is a community organisation that does not operate for profit, please confirm your organisation:

- Holds a Small Bus Permit that is held in accordance with Section 19 of the Transport Act 1985 OR holds a Community Bus Permit that is held in accordance with Section 22 of the Transport Act 1985.
- Ensures that every Driver of a community organisation Vehicle holds an appropriate driving licence entitlement or a valid Public Carrying Vehicle (PCV) licence.
- Ensures that every Driver, if driving a minibus, holds a valid Minibus Driver Awareness Scheme (MIDAS) driver's certificate.

Category 3: Organisations that are CQC registered:

If your organisation is registered with the Care Quality Commission (CQC) to provide transport as a regulated activity, please confirm that:

- Your organisation has a valid Care Quality Commission registration to provide transport
- Your organisation's Vehicles are designed for the primary purpose of transporting people who need treatment.
- Your organisation ensures that every driver holds the appropriate licence entitlement.
- Your organisation holds appropriate medical indemnity insurance.
- You understand that your organisation may only undertake transport as permitted under Care Quality Commission registration.

#### III.1.2) Economic and financial standing

Selection criteria as stated in the procurement documents

#### III.1.3) Technical and professional ability

Selection criteria as stated in the procurement documents

## Section IV. Procedure

## **IV.1) Description**

#### IV.1.1) Type of procedure

Restricted procedure

#### IV.1.3) Information about a framework agreement or a dynamic purchasing system

The procurement involves the setting up of a dynamic purchasing system

#### IV.1.8) Information about the Government Procurement Agreement (GPA)

The procurement is covered by the Government Procurement Agreement: Yes

#### IV.2) Administrative information

## IV.2.1) Previous publication concerning this procedure

Notice number: 2022/S 000-018112

#### IV.2.2) Time limit for receipt of tenders or requests to participate

Date

16 December 2022

Local time

2:00pm

## IV.2.3) Estimated date of dispatch of invitations to tender or to participate to selected candidates

1 April 2023

#### IV.2.4) Languages in which tenders or requests to participate may be submitted

English

## **Section VI. Complementary information**

#### VI.1) Information about recurrence

This is a recurrent procurement: No

## VI.2) Information about electronic workflows

Electronic invoicing will be accepted

Electronic payment will be used

## VI.3) Additional information

Interested parties should register their interest in the framework via the InTend website <a href="https://in-tendhost.co.uk/hampshire">https://in-tendhost.co.uk/hampshire</a> and complete and submit the tender return documents together with any supporting information requested.

How to obtain the tender documents:

The tender documents can be accessed when logged into InTend by selecting 'View Details' on the relevant tender advert and clicking 'Express Interest' tab. Once in the tender there are five tabs: 'Tender', 'ITT - documents', 'Correspondence', Clarifications' and 'History'. Select the second tab (ITT - documents) where you will find useful information under 'Tender Details' continue to scroll down to the heading 'Tender Documents Received' where you will be able to view/download the documents.

#### Opting in and out:

Please note you are required to 'Opt In' before you can access the 'My tender Return' to start populating your response.

The 'Opt Out' functionality will also be available throughout the duration of the tender process. Opting out will give you the option to declaring you no longer want to receive any further communication in relation to this tender along with the opportunity of providing comments and feedback for this decision.

You can choose to 'Opt In' at any time during the tender process if you initially decided to 'Opt Out'. Please note, you are required to 'Opt In' to view and complete the on-line Selection Questionnaire.

The Selection Questionnaire will be visible as a number of General Questions and then options to select to answer questions for the relevant categories of licence and passenger

services. There is a video to assist applicants with how to select the questions for a category. Please see the tender documents for the video link and it is strongly recommended the video is watched before selecting the category questions.

## VI.4) Procedures for review

## VI.4.1) Review body

the High Court of England and Wales

London

Country

**United Kingdom**