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Award

Provision of Targeted Family Support Services to young children through Childrens' Centres

Gloucestershire County Council

F15: Voluntary ex ante transparency notice

Notice identifier: 2021/S 000-028778

Procurement identifier (OCID): ocids-h6vhtk-02f7d9

Published 18 November 2021, 10:10am

Section I: Contracting authority/entity

I.1) Name and addresses

Gloucestershire County Council

Shire Hall

Gloucester

GL1 2TH

Contact

Strategic Procurement

Email

commercialservicescentralmailbox@gloucestershire.gov.uk

Telephone

+44 1452583401

Country

United Kingdom

NUTS code

UKK13 - Gloucestershire

Internet address(es)

Main address

<https://www.gloucestershire.gov.uk>

Buyer's address

<https://www.gloucestershire.gov.uk>

I.4) Type of the contracting authority

Regional or local authority

I.5) Main activity

General public services

Section II: Object

II.1) Scope of the procurement

II.1.1) Title

Provision of Targeted Family Support Services to young children through Childrens' Centres

Reference number

DN578571

II.1.2) Main CPV code

- 85311300 - Welfare services for children and young people

II.1.3) Type of contract

Services

II.1.4) Short description

Targeted Family Support Services through Children Centres across Gloucestershire

Children Centre Services are identified as key delivery partners within the Early Help strategy and Families First programme (national Troubled Families Programme) and are critical to the delivery of Early Help to children and families from pre-birth through to 5 years of age.

The core purpose of Children Centre Services is to improve outcomes for young children and their families and reduce inequalities between families in greatest need and their peers (Statutory Guidance and section 2 Childcare Act 2006)

II.1.6) Information about lots

This contract is divided into lots: Yes

II.1.7) Total value of the procurement (excluding VAT)

Value excluding VAT: £3,625,482

II.2) Description

II.2.1) Title

LOT 1 Targeted Family Support Services - Cheltenham & Tewkesbury

Lot No

1

II.2.2) Additional CPV code(s)

- 85310000 - Social work services

II.2.3) Place of performance

NUTS codes

- UKK13 - Gloucestershire

Main site or place of performance

Cheltenham and Tewkesbury

II.2.4) Description of the procurement

Targeted Family Support Services through Children Centres across Gloucestershire - Cheltenham & Tewkesbury

Children Centre Services are identified as key delivery partners within the Early Help strategy and Families First programme (national Troubled Families Programme) and are critical to the delivery of Early Help to children and families from pre-birth through to 5 years of age.

The core purpose of Children Centre Services is to improve outcomes for young children and their families and reduce inequalities between families in greatest need and their peers (Statutory Guidance and section 2 Childcare Act 2006)

II.2.11) Information about options

Options: No

II.2.13) Information about European Union Funds

The procurement is related to a project and/or programme financed by European Union funds: No

II.2) Description

II.2.1) Title

LOT 2 Targeted Family Support Services - Gloucester City

Lot No

2

II.2.2) Additional CPV code(s)

- 85310000 - Social work services

II.2.3) Place of performance

NUTS codes

- UKK13 - Gloucestershire

II.2.4) Description of the procurement

Targeted Family Support Services through Children Centres across Gloucestershire - Gloucester City.

Children Centre Services are identified as key delivery partners within the Early Help strategy and Families First programme (national Troubled Families Programme) and are critical to the delivery of Early Help to children and families from pre-birth through to 5 years of age.

The core purpose of Children Centre Services is to improve outcomes for young children and their families and reduce inequalities between families in greatest need and their peers (Statutory Guidance and section 2 Childcare Act 2006)

II.2.11) Information about options

Options: No

II.2.13) Information about European Union Funds

The procurement is related to a project and/or programme financed by European Union funds: No

II.2) Description

II.2.1) Title

LOT 3 Targeted Family Support Services - Forest of Dean and Stroud

Lot No

3

II.2.2) Additional CPV code(s)

- 85310000 - Social work services

II.2.3) Place of performance

NUTS codes

- UKK13 - Gloucestershire

II.2.4) Description of the procurement

Targeted Family Support Services through Children Centres across Gloucestershire - Forest of Dean and Stroud

Children Centre Services are identified as key delivery partners within the Early Help strategy and Families First programme (national Troubled Families Programme) and are critical to the delivery of Early Help to children and families from pre-birth through to 5 years of age.

The core purpose of Children Centre Services is to improve outcomes for young children and their families and reduce inequalities between families in greatest need and their peers (Statutory Guidance and section 2 Childcare Act 2006)

II.2.11) Information about options

Options: No

II.2.13) Information about European Union Funds

The procurement is related to a project and/or programme financed by European Union funds: No

Section IV. Procedure

IV.1) Description

IV.1.1) Type of procedure

Award of a contract without prior publication of a call for competition in the cases listed below

- The procurement falls outside the scope of application of the regulations

Explanation:

Award of a contract without prior publication of a call for competition in the Official Journal of the European Union in the cases listed below

- The procurement falls outside the scope of application of the directive

Explanation:

In 2021 following the direct impact of COVID-19 and lockdowns on the service the Targeted Families Support services through Childrens' Centres was continued through contract variations awarded to two providers, Barnados, and Gardners Lane and Oakwood Federation, for 12 months until 31.3.22 with a value of £3,625,482 per annum GBP to cover Gloucester City, Forest of Dean, Stroud, Cheltenham and Tewkesbury localities.

Due to the continuing impact of COVID-19, and the legislation changes by the Government there is a requirement to extend these two contracts with Barnados, and the one contract with Gardiner Lane & Oakwood Federation, by a further 12 months until 31.03.23

This extension is seen as a modification under the provisions outlined in Regulation 72 of the Public Contracts Regulations 2015, which provides that contracts may be modified without a new procurement procedure in any of a number of cases, including:

(1) (b) for additional works, services or supplies by the original contractor that have become necessary and were not included in the original procurement, where a change of contractor:

(i) cannot be made for economic or technical reasons such as requirements of interchangeability or interoperability with existing equipment, services or installations procured under the initial procurement; and

(ii) would cause significant inconvenience or substantial duplication of costs for the contracting authority;

(iii) provided that any increase in price does not exceed 50 % of the value of the original contract.

In this case, GCC will seek to rely on the modification provisions of 72(1)(b) in the context of the Council's proposed contract variation. It would not be possible to engage any providers other than Barnados, and Gardners Lane and Oakwood Federation to provide

Childrens' Centres services during the 12 month period required by the Council.

The reasoning for this is that the size of the Childrens' Centres Service and the breadth of required services means it would not be possible, before April 2022, to mobilise replacement suppliers who would be able and ready to discharge the Council's statutory duties.

There have been changes from Central Government around Family Hubs, to improve cognitive and non-cognitive outcomes in disadvantaged and vulnerable children (conception to age five) across a number of areas to help children to achieve their potential and improve their chances of success in later life. These include labour market participation, earnings, health and wellbeing.

Moreover, in view of the need to carry out extensive market testing and market development to reshape the service into Family Hubs to incorporate the latest government changes, during a period in which this services market remains in recovery, the comprehensive procurement process that will be needed to appoint a service provider(s) to provide a service of the complexity described above, would not be possible before April 2022 without substantial duplication of costs.

Moreover, a short-term contract award to anyone other than the incumbent provider would cause significant inconvenience, service disruption for the community, and a substantial duplication of costs to the Council, on the basis that the Council would incur foreseeable costs with regards to the TUPE transfer of staff and other pensions, salary and HR costs associated with moving such a sizeable service infrastructure to another supplier for a interim period while the full procurement takes place.

A modification up to £3.6M GBP does not exceed 50 % of the value of the original contract £21,752,892 GBP

IV.1.8) Information about the Government Procurement Agreement (GPA)

The procurement is covered by the Government Procurement Agreement: No

IV.2) Administrative information

IV.2.1) Previous publication concerning this procedure

Notice number: [2016/S 165-297109](#)

Section V. Award of contract/concession

Lot No

1

Title

LOT 1 Childrens' Centres Cheltenham & Tewkesbury

A contract/lot is awarded: Yes

V.2) Award of contract/concession

V.2.1) Date of conclusion of the contract

21 July 2021

V.2.2) Information about tenders

The contract has been awarded to a group of economic operators: No

V.2.3) Name and address of the contractor/concessionaire

Gardiners Lane & Oakwood Federation

Cheltenham

Country

United Kingdom

NUTS code

- UKK13 - Gloucestershire

The contractor/concessionaire is an SME

Yes

V.2.4) Information on value of contract/lot/concession (excluding VAT)

Total value of the contract/lot/concession: £1,378,264

Section V. Award of contract/concession

Lot No

2

Title

LOT 2 Childrens' Centres - Gloucester City

A contract/lot is awarded: Yes

V.2) Award of contract/concession

V.2.1) Date of conclusion of the contract

1 November 2021

V.2.2) Information about tenders

The contract has been awarded to a group of economic operators: No

V.2.3) Name and address of the contractor/concessionaire

Barnados

Ilford

Country

United Kingdom

NUTS code

- UK - United Kingdom

The contractor/concessionaire is an SME

Yes

V.2.4) Information on value of contract/lot/concession (excluding VAT)

Total value of the contract/lot/concession: £1,264,879

Section V. Award of contract/concession

Lot No

3

Title

LOT 3 Children's Centres - Forest of Dean and Stroud

A contract/lot is awarded: Yes

V.2) Award of contract/concession

V.2.1) Date of conclusion of the contract

1 November 2021

V.2.2) Information about tenders

The contract has been awarded to a group of economic operators: No

V.2.3) Name and address of the contractor/concessionaire

Barnados

Ilford

Country

United Kingdom

NUTS code

- UKK13 - Gloucestershire

The contractor/concessionaire is an SME

Yes

V.2.4) Information on value of contract/lot/concession (excluding VAT)

Total value of the contract/lot/concession: £982,339

Section VI. Complementary information

VI.4) Procedures for review

VI.4.1) Review body

Gloucestershire County Council

Gloucester

Country

United Kingdom