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Tender

## **Substance misuse treatment and support services**

PORTSMOUTH CITY COUNCIL

F21: Social and other specific services – public contracts

Contract notice

Notice identifier: 2021/S 000-025210

Procurement identifier (OCID): ocids-h6vhtk-02e9e8

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### **Section I: Contracting authority**

#### **I.1) Name and addresses**

PORTSMOUTH CITY COUNCIL

Portsmouth City Council

Portsmouth

PO1 2BG

#### **Contact**

Procurement Service

#### **Email**

[procurement@portsmouthcc.gov.uk](mailto:procurement@portsmouthcc.gov.uk)

#### **Telephone**

+44 2392688235

#### **Country**

United Kingdom

**NUTS code**

UKJ31 - Portsmouth

**Internet address(es)**

Main address

<https://www.portsmouth.gov.uk/ext/business/business.aspx>

Buyer's address

<https://www.portsmouth.gov.uk/ext/business/business.aspx>

**I.3) Communication**

The procurement documents are available for unrestricted and full direct access, free of charge, at

<https://intendhost.co.uk/portsmouthcc/asp/home>

Additional information can be obtained from the above-mentioned address

Tenders or requests to participate must be submitted electronically via

<https://intendhost.co.uk/portsmouthcc/asp/home>

Tenders or requests to participate must be submitted to the above-mentioned address

**I.4) Type of the contracting authority**

Regional or local authority

**I.5) Main activity**

General public services

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## **Section II: Object**

### **II.1) Scope of the procurement**

#### **II.1.1) Title**

Substance misuse treatment and support services

#### **II.1.2) Main CPV code**

- 85000000 - Health and social work services

#### **II.1.3) Type of contract**

Services

#### **II.1.4) Short description**

Portsmouth City Council ('the council') is inviting tenders from suitably qualified providers to deliver substance misuse treatment and support services. The overarching objectives of the services are to reduce the harm linked to substance misuse and to enable more people to achieve and sustain recovery from substance misuse.

Services will be delivered under two lots;

Lot 1: Substance misuse harm reduction and treatment (element 1) & substance misuse supported housing service (element 2)

Lot 2: Substance misuse independent peer-led service (element 3)

Providers can bid for both lots but can only be awarded one. Where providers opt to bid for both lots they must state what their preference would be in the event that they are selected as preferred bidder for both lots.

Providers have the option to either deliver services from the current properties or to propose use of their own properties on a variant bid basis.

The council is targeting to have awarded both contracts on 1 Feb 2022 to allow for service commencement on 1 June 2022. The contracts will be let for an initial term of 46 months which may then run for a further 6 years in increments set by the council to a total maximum term of 9 years and 10 months, subject to performance and at the sole option of the Council.

The estimated total value of the contracts for both lots is £16,306,206 is over the initial

term based upon all funding streams remaining in place. The annual value of both contracts is expected to vary over the initial term as the service is funded via a combination of secure and unsecure funding streams. An open book costing model will be used alongside the contract to agree any variations over the term.

The estimated total value of lot 1 is approx. £4,003,793 per annum and therefore £15,347,873 over the initial term. This is based on the current funding which includes for £1,109,793 of additional funding received via grant per annum which may not be secured in the future.

The estimated value of lot 2 is approx. £250,000 per annum and therefore £958,333 over the initial term. This includes for £85,000 of additional funding received via grant per annum which again may not be secured in the future.

In the event that term extension options are taken up on their entirety the estimated value of the contracts for both lots could rise to £41,828,963 based upon all funding streams remaining in place over the duration of the term at their current levels and exclusive of any inflationary increases which could further increase this value.

Should further funding becoming available over the term of the contract for related services the council may seek to expand the scope of the contracts accordingly which could further increase the contract values.

An accurate forecast cannot be made regarding the level of further funding, if any, that may become available but it is not expected to equate to an increase of more than approx. 25% and therefore approx. £52M over the duration of the term. However these estimates are not guarantees and are non-binding in terms of any maximum total upper value that may be let via the contracts.

The procurement process will be undertaken in line with the following programme:

- Issue FTS Contract Notice - 8 Oct 2021
- Issue Invitation to Tender - 8 Oct 2021
- Opportunity for site visits - 18 Oct 2021
- Opportunity for 1:1 clarification meetings - 5 Nov 2021
- ITT Return Deadline - 10 Dec 2021 at midday
- Standstill period - 22 Jan 2022 - 31 Jan 2022
- Contract Award - 1 Feb 2022

- Service Commencement - 1 May 2022

Application is via completed tender submission by the deadline stated above via the council's e-sourcing system InTend which will be used to administrate the procurement process, the system can be accessed free of charge via the web link below:

<https://in-tendhost.co.uk/portsmouthcc.aspx/home>

### **II.1.5) Estimated total value**

Value excluding VAT: £52,286,203

### **II.1.6) Information about lots**

This contract is divided into lots: Yes

Tenders may be submitted for all lots

Maximum number of lots that may be awarded to one tenderer: 1

## **II.2) Description**

### **II.2.1) Title**

Lot 1 - Substance misuse harm reduction and treatment & substance misuse supported housing service

Lot No

1

### **II.2.2) Additional CPV code(s)**

- 85140000 - Miscellaneous health services
- 85311000 - Social work services with accommodation
- 85312300 - Guidance and counselling services
- 85312400 - Welfare services not delivered through residential institutions
- 85312500 - Rehabilitation services
- 85323000 - Community health services

### **II.2.3) Place of performance**

NUTS codes

- UKJ31 - Portsmouth

#### **II.2.4) Description of the procurement**

The council is seeking to award one contract under this Lot;

- Contract/ lot 1: Substance misuse harm reduction and treatment (element 1) & substance misuse supported housing service (element 2)

Element 1: Substance misuse harm reduction and treatment service

This service will comprise of but not be limited to:

- Single point of contact
- Harm minimisation
- Needle exchange
- Supervised consumption
- Blood borne virus (BBV) testing and vaccination
- Naloxone, information and advice
- Brief interventions for alcohol and drugs
- Structured treatment (comprehensive screening and assessment)
- Treatment and care planning
- Community prescribing and clinical interventions
- Prescribing
- Co-ordination of shared care
- Psychosocial interventions

The provider will also be required to deliver a sports and activities programme called Re:Fit.

Where necessary the provider will source residential or in-patient detoxification care for a service user with high risk and complex medical needs.

Priority groups for the service are women, offenders (those in prison and on community orders), people who use only alcohol, complex service users, those with co-occurring mental health and alcohol/drug use conditions, long-term substance misusers/ prescribing service users, underserved groups, and armed forces veterans.

There are two properties available for the delivery of services under lot 1 at the cost of £30k per annum however bidders are able to source their own accommodation and submit an alternative proposal on a variant bid basis.

## Element 2: Substance misuse supported housing service

The provider shall deliver housing related support services to vulnerable people with substance misuse problems at various stages, focusing on recovery, with the aim of helping them increase their independence, and so reducing the risk of homelessness or increased intervention from health and/or care agencies. This will include the provision of some clean and dry housing.

The primary client group for this service will be People with Substance Misuse Problems in relation to either Drug or Alcohol addiction. All services are for adults aged over 18 years.

The service is currently delivered across a number of properties in Portsmouth with an element of Floating support that is not associated with any specific property. Properties used for the delivery of the current service are available for the new contract (at varying costs) however if a provider wishes to put forward their own properties then they are able to do so as part of their tender bid. Details of each property, their landlord, availability and lease / service level agreement details are available in the service specification.

The council is targeting to have awarded the contract on 1 February 2022 to allow for service commencement on 1 June 2022. The contract will be let for an initial term of 46 months

(3 years and 10 months) which may then run for a further 6 years in increments set by the Council to a total maximum term of 9 years and 10 months, subject to performance and at the sole option of the Council.

The annual value of the contract is expected to vary over the initial term as the service is funded via a combination of secure and unsecure funding streams. An open book costing model will be used alongside the contract to agree any variations over the term.

The estimated total value of the contract is approx. £4,003,793 per annum and therefore

£15,347,873 over the initial term. This is based on the current funding which includes for £1,109,793 of additional funding received via grant per annum which may not be secured in the future.

In order to manage the funding available the council will work with the provider to implement any changes to services provided and where necessary any exit plans.

The service provider will be required to work flexibly with the council make changes to the way services are delivered to improve the service and respond to funding variations.  
Changes

that could be required may include but are not limited to;

- Staffing structures and levels to reflect the demand for services
- Flexibility with regard to service provision to reflect changes in funding availability for example as a result of grant allocation
- The data reported to the council to understand and measure the service

It is likely that during the lifetime of the contract other grant opportunities will become available relating to the provision of substance misuse services. Providers will work constructively and in partnership with commissioners and any other relevant partners to develop bids for these grants. Should such grants become available, it is expected that providers will make applications for these.

## **II.2.6) Estimated value**

Value excluding VAT: £39,370,630

## **II.2.7) Duration of the contract or the framework agreement**

Duration in months

118

## **II.2) Description**

### **II.2.1) Title**

Lot 2 - Independent Peer-led Support Service

Lot No

2

## **II.2.2) Additional CPV code(s)**

- 85100000 - Health services
- 85311000 - Social work services with accommodation
- 85312300 - Guidance and counselling services
- 85312400 - Welfare services not delivered through residential institutions
- 85312500 - Rehabilitation services
- 85323000 - Community health services

## **II.2.3) Place of performance**

NUTS codes

- UKJ31 - Portsmouth

## **II.2.4) Description of the procurement**

The council is seeking to award one contract under this lot;

- Contract/ lot 2: Substance misuse independent peer-led service (element 3)

Through separating the substance misuse independent peer-led service we aim to establish a truly independent service which empowers service users and increases service user involvement.

Element 3: Independent Peer-led Support Service

This contract shall deliver the following elements of service provision:

- Service user involvement (informing and co-producing with the council and other stakeholders)
- Peer-led advocacy in substance misuse services and other settings where our client group may need support
- One to one peer support / mentoring
- Recovery focused groups
- Peer training on advocacy and mentoring

This service will provide people access to support from others with a lived experience of

substance misuse and treatment services. It will provide people in recovery with an opportunity to volunteer, receive training and education in a supportive environment, with peers.

There is access to one property for the delivery of this service at no cost however bidders are able to source their own accommodation and submit an alternative proposal on a variant bid basis.

The council is targeting to have awarded the contract on 1 February 2022 to allow for service commencement on 1 June 2022. The contract will be let for an initial term of 46 months

(3 years and 10 months) which may then run for a further 6 years in increments set by the Council to a total maximum term of 9 years and 10 months, subject to performance and at the sole option of the Council.

The annual value of the contract is expected to vary over the initial term as the service is funded via a combination of secure and unsecure funding streams. An open book costing model will be used alongside the contract to agree any variations over the term.

The estimated value of the contract is approx. £250,000 per annum and therefore £958,333 over the initial term. This includes for £85,000 of additional funding received via grant per annum which may not be secured in the future.

In order to manage the funding available the Council will work with the provider to implement any changes to services provided and where necessary any exit plans.

The service provider will be required to work flexibly with the council make changes to the way services are delivered to improve the service and respond to funding variations.  
Changes

that could be required may include but are not limited to;

- Staffing structures and levels to reflect the demand for services
- Flexibility with regard to service provision to reflect changes in funding availability for example as a result of grant allocation
- The data reported to the council to understand and measure the service

It is likely that during the lifetime of the contract other grant opportunities will become available relating to the provision of substance misuse services. Providers will work constructively and in partnership with commissioners and any other relevant partners to develop bids for these grants. Should such grants become available, it is expected that

providers will make applications for these.

**II.2.6) Estimated value**

Value excluding VAT: £2,458,332

**II.2.7) Duration of the contract or the framework agreement**

Duration in months

118

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**Section III. Legal, economic, financial and technical information**

**III.1) Conditions for participation**

**III.1.4) Objective rules and criteria for participation**

List and brief description of rules and criteria

As stated within the procurement documentation.

## **Section IV. Procedure**

### **IV.1) Description**

#### **IV.1.1) Form of procedure**

Open procedure

#### **IV.1.11) Main features of the award procedure**

The services covered under the contract are social services and fall under the 'light touch regime'. The Council will execute this

procurement process in general accordance with the Open Procedure as set out within the Public Contract Regulations (2015).

### **IV.2) Administrative information**

#### **IV.2.2) Time limit for receipt of tenders or requests to participate**

Date

10 December 2021

Local time

12:00pm

#### **IV.2.4) Languages in which tenders or requests to participate may be submitted**

English

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## **Section VI. Complementary information**

### **VI.3) Additional information**

The contract value may increase or decrease throughout the contract term subject to any known or unknown changes to budget allocation, variation of services, or addition of further associated services in order to meet changes in demand or service delivery in accordance with Regulations 72 1) a) to e) of the Public Contracts Regulations (2015).

### **VI.4) Procedures for review**

#### **VI.4.1) Review body**

The High Court of Justice

The Strand

London

WC2A 2LL

Country

United Kingdom

Internet address

<https://www.justice.gov.uk/>