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Tender

Bulk and Persistent Organic Pollutants Waste Disposal Services - Portsmouth 2026

Portsmouth City Council

UK4: Tender notice - Procurement Act 2023 - [view information about notice types](#)

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Scope

Reference

P00005194

Description

The Council is seeking to appoint an operator(s) who have the appropriate facility(s) to manage the recycling and/or disposal of bulky and POP's waste. It is expected the operator(s) will be able to provide a continuous service within the required hours; it is therefore a requirement to have a contingency site close by.

This tender provides waste operators with the ability to bid under either and/or both the following Lots:

- Lot 1 - Bulky Waste - on average typically recycling and disposing of 652 tonnes of bulky waste per annum, with an estimated annual value of £250,000.
- Lot 2 - POP's Waste - on average typically disposing of 48 tonnes of POP's waste per annum, with an estimated annual estimated value of £15,000.

This is a demand led service; therefore, actual expenditure may vary significantly for both Lots. The Council notes that the final contract value may be lower than the stated estimate; however, it may also exceed this value considerably should service demand increase, particularly due to fluctuations in the volume of waste requiring disposal.

The contract will be let for an initial 3-year term, with the option to extend by up to a further 4 years in intervals to be agreed between the parties.

Background information

As part of the Council's wider Housing, Neighbourhoods and Buildings (HNB) service, the Council's Estate Services are responsible for the upkeep of housing land across the city and surrounding environments which includes but is not limited to the social housing estates and Council owned land.

The Estate Services removes of bulk and POP's waste which has been disposed of on housing land. Whilst Estate Services will always endeavour to locate the owner of the waste and instruct them to remove it, often this cannot be achieved and so the responsibility disposing of the waste falls upon the Council.

Any waste that is collected by the Council is stored at the Estate Service depot, located on Port Royal Street, POS 4NP, for the onward transportation to a waste management operator facility.

Before the POPs legislation was introduced, the Council had been disposing of Bulky waste and POPs waste together, therefore our volume figures cannot distinguish the tonnage between the different waste streams. The Council estimated the mixed bulky load (bulky and POPs) was around 700 tonnes per annum.

Since mid-2024, the Council has implemented a pilot scheme to segregate POPs waste and deliver it to approved operators as a dedicated load, this pilot scheme is still currently in place. Since the start of the pilot scheme the Council estimated that over a 12-month period approximately 31 tonnes of POPs were processed.

Under PA23, contracting authorities must not restrict competition on the basis of "non commercial matters," which include a supplier's location if used in a discriminatory or arbitrary manner. This is rooted in the long standing principles inherited from the Local Government Act 1988, section 17, which restricts considering certain non commercial matters such as the location of the supplier where unrelated to the delivery of the contract.

However, location?based requirements are allowed where they are justified by the needs of the contract:

- Waste must be processed within a certain radius to remain economically viable.

- Excessive transport distances conflict with environmental or service efficiency requirements.
- Locality is intrinsic to operational feasibility (e.g., time-critical services, perishable logistics, fleet-based services).

In these cases, the requirement is not about who the supplier is, but about how and where the service must be performed, which is a legitimate technical specification.

This condition is justified on operational and economic grounds: the Council must avoid transporting bulky waste over long distances, as extended travel times result in inefficiencies, increased fuel costs, greater fleet wear, and an overall uneconomical service model. By defining a reasonable proximity requirement, the Council ensures that service delivery remains cost effective, environmentally responsible, and operationally viable.

Scope and Specification

These services include for the removal of bulk and POP's waste which has been disposed of on housing land and surrounding environments, which includes but is not limited to the social housing estates and Council owned land.

Types of Waste

Bulky waste refers to large items of household or commercial waste that are too big to be disposed of through regular waste collection services. These items typically include furniture, large appliances, mattresses, carpets, and other oversized objects that do not fit in standard waste containers or garbage bins.

POPs waste refers to upholstered domestic seating that may contain POPs.

To ensure the waste is disposed of properly and in accordance with required legal requirements, the Council requires access to a licenced, experienced, and reliable disposal/recycling facility that will accept delivery of the waste on a continuous, regular, and all year-round basis. The Council will transport the bulky and POPs waste to the facility provided by the operator(s).

Other Waste

The Council currently has alternative channels in place to dispose of the following waste:

- tyres
- green waste

- fridge freezers
- paints
- gas cannisters

The Council reserves the right to approach either the Lot 1 and/or Lot 2 operator to dispose of these other wastes.

Operator Facility Requirements

The facility must maintain minimum opening hours of 08:00 to 17:00, Monday to Friday and 08:00-12:00 Saturdays. The operator's facility(s) must be open as specified all year round (not including bank holidays).

Due to the Council's environmental objectives and to ensure value for money, the operator's main facility for this contract must be within an 8-mile drive, via road, from the Council's Estate Service Depot located at Port Royal Street, Southsea, PO5 4NP. This will be determined via the use of Google Maps.

The main facility shall be permitted and able to dispose of and is possible recycle, the waste.

Service Continuity and Contingency

In the event that the main facility becomes unavailable, the operator must also be able to provide access to a contingency facility that is no more than a 15-mile drive from the Estate Service depot.

The acceptable contingency facility of operation can be used without penalty by the Council and may be substituted on a long-term basis as the new main site.

If notice is not provided 7 days continuously, more than 3 times in any one month, or 6 times in a 6-month period, the Council will have the right to serve notice and terminate the Contract in accordance with the persistent breach provisions set out in the Contract terms.

In the event of the Council terminates the Contract under either Lots during the initial Contract term or during the extension period, the Council reserves the right to either continue the Contract by:

1. Where the services for each Lot are being delivered by different operators, approach the other operator on the corresponding Lot
2. Approach the second placed operator at the point of the tender evaluation under the

relevant Lot. This is subject to capacity and performance i.e. if the Lot 1 operator is different to the Lot 2 operator, the Council could approach either operator to take on the provisions of the specific Lot in the event of termination. If the second placed operator is unable or unsuitable to undertake the services, the Council may approach the third placed operator and so forth.

Social Value

The Council are committed to continuously reviewing and improving the approach to social value delivery, and suppliers can find further information using the following link -

<https://www.portsmouth.gov.uk/services/council-and-democracy/social-value/>

Procurement Programme

This procurement timetable is indicative and, while the council does not intend to depart from it, it reserves the right to do so at any time.

Contract notice published on FTS - Wednesday 11th February 2026

Procurement documents available on In-tend - Wednesday 11th February 2026

Deadline for requests for clarification - Wednesday 4th March 2026 by 16:00

Tender return deadline - Friday 13th March 2026 by 12:00

Assessment Summaries Published - Wednesday 8th April 2026

Contract Award Notice Published -Wednesday 8th April 2026

Standstill start -Wednesday 8th April 2026

Standstill finish -Friday 17th April 2026

Contract Award - Monday 20th April 2026

Contract Commencement - Friday 19th June 2026

Should the tender return deadline change, all Suppliers will be informed of this change via In Tend. Failure to meet these deadlines may result in a supplier's submission not being considered.

Total value (estimated)

- £2,200,000 excluding VAT
- £2,640,000 including VAT

Above the relevant threshold

Contract dates (estimated)

- 19 June 2026 to 18 June 2029
- Possible extension to 18 June 2033
- 7 years

Description of possible extension:

The contract will be let for an initial 3-year term, with the option to extend by up to a further 4 years in intervals to be agreed between the parties.

Main procurement category

Services

CPV classifications

- 90500000 - Refuse and waste related services

Contract locations

- UKJ31 - Portsmouth
- UKJ35 - South Hampshire

Lot 1. Lot 1 - Bulky Waste

Description

Lot 1 - Bulky Waste - on average typically recycling and disposing of 652 tonnes of bulky waste per annum, with an estimated annual value of £250,000.

This is a demand led service; therefore, actual expenditure may vary significantly for both Lots. The Council notes that the final contract value may be lower than the stated estimate; however, it may also exceed this value considerably should service demand increase, particularly due to fluctuations in the volume of waste requiring disposal.

Lot 1 - Based on an estimated annual value of £250,000, and allowing for inflationary uplifts over the contract duration, the indicative total contract value is estimated at approximately £2 million over the full 7 year term.

The Council has a number of objectives it wishes to achieve from this procurement exercise which aims to minimise the environmental impact of this service.

Lot 1 - Bulk Waste

Facility - Main facility within an 8-mile drive from the Estate Service depot.

A contingency facility that is ideally 8 miles with a maximum of a 15-mile drive from the Estate Service depot which can be accessed in the event the main facility of operation becomes unavailable.

Data - Provision of a customer portal where data can be exported in a format that is easy to manipulate and analyse such as Excel. Where a portal is not available, the operator must provide this data in an Excel format.

The data relating to the waste tipped shall include but not limited to:

- o Weighing date

- o Material profile
- o Net weight
- o Tonnage
- o Quantity of single charge items
- o Vehicle registration
- o Costs

Recycle - The site must have a focus on recycling the waste we provide, minimise the amount sent to landfill.

Provide data on the percentage of waste recycled, including disposal locations.

Lot value (estimated)

- £2,000,000 excluding VAT
- £2,400,000 including VAT

Same for all lots

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

Lot 2. Lot 2 - POP's Waste

Description

Lot 2 - POP's Waste - on average typically disposing of 48 tonnes of POP's waste per annum, with an estimated annual estimated value of £15,000.

This is a demand led service; therefore, actual expenditure may vary significantly for both

Lots. The Council notes that the final contract value may be lower than the stated estimate; however, it may also exceed this value considerably should service demand increase, particularly due to fluctuations in the volume of waste requiring disposal.

Lot 2 - Based on an estimated annual value of £15,000, and allowing for inflationary uplifts over the term, the indicative total contract value is estimated at approximately £118,500 over the full 7 year period.

Objectives

The Council has a number of objectives it wishes to achieve from this procurement exercise which aims to minimise the environmental impact of this service.

Lot 2 - POPs Waste

Facility - Main facility within an 8-mile drive from the Estate Service Depot.

A contingency facility that is ideally 8 miles with a maximum of a 15-mile drive from the Estate Service Depot which can be accessed in the event the main facility of operation becomes unavailable.

Data - Provision of a customer portal where data can be exported in a format that is easy to manipulate and analyse such as Excel. Where a portal is not available, the operator must provide this data in an Excel format.

The data relating to the waste tipped shall include but not limited to:

- o Weighing date
- o Material profile
- o Net weight
- o Tonnage
- o Quantity of single charge items
- o Vehicle registration
- o Costs

Recycle - The site must have a focus on recycling the waste we provide, minimise the amount sent to landfill.

Provide data on the percentage of waste recycled, including disposal locations.

Lot value (estimated)

- £200,000 excluding VAT
- £240,000 including VAT

Same for all lots

CPV classifications, contract locations and contract dates are shown in the Scope section, because they are the same for all lots.

Participation

Legal and financial capacity conditions of participation

Lot 1. Lot 1 - Bulky Waste

Lot 2. Lot 2 - POP's Waste

As described in the procurement specific questionnaire and the invitation to tender.

Technical ability conditions of participation

Lot 1. Lot 1 - Bulky Waste

Lot 2. Lot 2 - POP's Waste

As described in the procurement specific questionnaire and the invitation to tender.

Particular suitability

Lot 1. Lot 1 - Bulky Waste

Lot 2. Lot 2 - POP's Waste

Small and medium-sized enterprises (SME)

Submission

Enquiry deadline

4 March 2026, 4:00pm

Tender submission deadline

13 March 2026, 12:00pm

Submission address and any special instructions

The Council will publish the associated tender documents via Intend, the Councils e-tendering platform.

<https://in-tendhost.co.uk/portsmouthcc.aspx/home>

Tenders may be submitted electronically

Yes

Languages that may be used for submission

English

Award decision date (estimated)

8 April 2026

Recurring procurement

Publication date of next tender notice (estimated): 5 February 2029

Award criteria**Lot 1. Lot 1 - Bulky Waste**

Name	Type	Weighting
Rate per tonne in £	Price	50%
Rate per 1/2 tonne in £ - Minimum charge	Price	10%
Total Cost per item in £	Price	10%
Methodology	Quality	7.5%
Reporting systems	Quality	7.5%
Location and Access	Quality	5%
Resourcing	Quality	5%
Social Value - Qualitative	Quality	2.5%
Social Value - Quantitative	Quality	2.5%

Lot 2. Lot 2 - POP's Waste

Name	Type	Weighting
Rate per tonne in £	Price	50%
Methodology	Quality	10%
Rate per 1/4 tonne in £ - Minimum charge	Price	10%
Total Cost per item in £	Price	10%
Location and Access	Quality	7.5%
Reporting systems	Quality	7.5%

Name	Type	Weighting
Resourcing	Quality	5%

Other information

Description of risks to contract performance

Local Government Review

As part of the wider Local Government Review (LGR), the Council is required to actively engage in discussions with neighbouring authorities to explore potential opportunities for collaboration, shared service delivery, and governance alignment. While this engagement is ongoing, no formal decisions or agreements have been reached at this stage.

Under current LGR proposals, it is likely to require Portsmouth City Council to form a new Authority by merging with other neighbouring Authorities. For Portsmouth, this will result in a new Council being created to provide the same services to everyone in the city, whilst covering a larger area and have a different name. Effectively all the current council services in the area of the new council boundary would be merged to create a new Council.

The impacts of Local Government Review cannot be fully understood at this stage. However, throughout this document references are made on how LGR may impact this service provision and the Contract to be awarded.

For further details in respect of LGR see the following link -

<https://www.portsmouth.gov.uk/services/council-and-democracy/devolution-and-plans-for-local-government-reorganisation/>

Known Risks

This is a demand led service; therefore, actual expenditure may vary significantly for both Lots. The Council notes that the final contract value may be lower than the stated estimate; however, it may also exceed this value considerably should service demand increase, particularly due to fluctuations in the volume of waste requiring disposal.

The Council has identified the following known risks that are likely to occur during the duration of the term of the contract -

- An increase in volume of waste to be disposed of due to an increase in disregarded bulk and POP waste across the Council land.
- In the event the Council needs to include the other waste types identified in the Specification, this will increase the volume and value of the contract.

Other Risks

- Local Government Reorganisation leads to Authorities becoming amalgamated with the Council and consequently the contract requires to dispose of disregarded bulk and POP waste across a larger area, which increases the volume and value of this contract.
- Local Government Reorganisation leads to the Council becoming amalgamated with other Local Authorities who have an alternative contract or supplier, therefore having lack of impact on the contracts volume and value
- KPIs reduce relevance or are found to be ineffective during the contract, potentially following changes in legislation and compliance monitoring, or do not effectively monitor the performance of the contract in practice and need to be amended.
- Workstreams are added to provide contingency for other suppliers particularly in relation to
- Amendment or introduction of new legislation or changes in the waste industry that could increase/decrease the cost in delivering the service.

The Council has identified the risks above associated with the delivery of this contract. In accordance with Schedule 8 of the Procurement Act 2023, the Council reserves the right to modify the contract, without initiating a new procurement procedure, should any of these known risks materialise during the contract term.

Any such modification will be limited to addressing the consequences of the known risk and will not alter the overall nature of the contract. Where applicable, a Contract Change Notice will be published in accordance with the requirements of the Act.

Applicable trade agreements

- Government Procurement Agreement (GPA)

Conflicts assessment prepared/revised

Yes

Procedure

Procedure type

Open procedure

Contracting authority

Portsmouth City Council

- Public Procurement Organisation Number: PCNL-5714-PRZV

Civic Offices, Guildhall Square

Portsmouth

PO1 2AL

United Kingdom

Email: procurement@portsmouthcc.gov.uk

Region: UKJ31 - Portsmouth

Organisation type: Public authority - sub-central government

