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Contract

## **Procurement of Continued Development and Support to RAFT+ Software**

DEPARTMENT OF ENVIRONMENT, FOOD AND RURAL AFFAIRS

F03: Contract award notice

Notice identifier: 2025/S 000-011416

Procurement identifier (OCID): ocds-h6vhtk-04f92a

Published 26 March 2025, 6:18pm

### **Section I: Contracting authority**

#### **I.1) Name and addresses**

DEPARTMENT OF ENVIRONMENT, FOOD AND RURAL AFFAIRS

Seacole Building, 2 Marsham Street

London

SW1P 4DF

#### **Contact**

Tom Dubberley

#### **Email**

[tom.dubberley@defra.gov.uk](mailto:tom.dubberley@defra.gov.uk)

#### **Telephone**

+44 7827903738

#### **Country**

United Kingdom

**Region code**

UK - United Kingdom

**Internet address(es)**

Main address

<https://www.gov.uk/government/organisations/department-for-environment-food-rural-affairs>

Buyer's address

<https://defra-family.force.com/s/Welcome>

**I.4) Type of the contracting authority**

Ministry or any other national or federal authority

**I.5) Main activity**

Environment

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**Section II: Object**

**II.1) Scope of the procurement**

**II.1.1) Title**

Procurement of Continued Development and Support to RAFT+ Software

**II.1.2) Main CPV code**

- 72000000 - IT services: consulting, software development, Internet and support

**II.1.3) Type of contract**

Services

**II.1.4) Short description**

Procurement of Continued Development and Support to the RAFT+ Tool

## **II.1.6) Information about lots**

This contract is divided into lots: No

## **II.1.7) Total value of the procurement (excluding VAT)**

Value excluding VAT: £378,610

## **II.2) Description**

### **II.2.3) Place of performance**

NUTS codes

- UK - United Kingdom

### **II.2.4) Description of the procurement**

Direct Award with the Supplier

### **II.2.5) Award criteria**

Price

### **II.2.11) Information about options**

Options: Yes

Description of options

Optional Extension of One Year at maximum cost of £106,230 (ex VAT)

### **II.2.13) Information about European Union Funds**

The procurement is related to a project and/or programme financed by European Union funds: No

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## Section IV. Procedure

### IV.1) Description

#### IV.1.1) Type of procedure

Award of a contract without prior publication of a call for competition in the cases listed below

- The services can be provided only by a particular economic operator for the following reason:
  - protection of exclusive rights, including intellectual property rights

Explanation:

The Environment Agency are submitting this Voluntary Ex-Ante Transparency (VEAT) Notice with a view to completing a Single Tender Award. Please note that this is not a tender opportunity, and that the contracting authority intends to award a Single Tender Award to HR Wallingford Limited.

The Risk Attribution and Field Based Tool + (RAFT+) is a bespoke web application tool which allows the Environment Agency (EA) to assess the risk of failure associated with vital EA flood risk assets. It has been built and developed in a partnership with HR Wallingford who own crucial elements of the intellectual property within and underpinning the tool. With their bespoke tool and the ownership of the associated IP, the Environment Agency has concluded that HR Wallingford is the only supplier who can deliver the required technical solution for the moment.

The justification under the Public Contracting Regulations 2015 for this Single Tender Action is against regulation 32 (2) (b) of the PCR 2015 for use of the negotiated procedure without prior publication where (ii) competition is absent for technical reasons, and also (iii) where exclusive rights, including IP rights, meaning that services can only be supplied by one economic operator – this is for the following reasons:

- HR Wallingford have developed the RAFT+ tool with the EA to meet all of the requirements of the EA and the need to analyse fragility curves. No other equivalent tool is available, either immediately or in a form that could be readily adapted along with IP Rights to elements of the tool that the EA is unable to purchase at this moment.
- Due to the ownership of elements of the RAFT+ tool (and the resultant IP Rights), no other supplier could be onboarded and use the tool, supporting this and developing it for the EA. The tool contains an element known as HR Reliable; this is a key aspect of the tool that is owned by HR Wallingford and is not available for third parties. Without this element, the tool would not be effective and would not meet the objectives of the EA. This would therefore result in a new system needing to be built, supported and maintained from another Supplier; this goes against value for money principles (as the EA would be paying twice for two systems), but also would create an operational risk as no system

would be in place for a period of time (likely to be a minimum of six months). As Flood Coast and Risk Management is one of the Government's key area of focus and a DEFRA mission, This creates an unacceptable operational risk to the EA, if flooding were to effect areas that this tool could have been used to protect.

- The EA will look to analyse the future market and the need for this requirement going forward past the proposed contract term, to understand whether this requirement should be tendered on the open market for future implementation.
- The tool is more than simply the front-end element of RAFT+; the integration with HR Reliable, which is proprietary to HR Wallingford [and not available for licensing to third parties], is crucial to the successful operation of this tool. An alternative supplier would need to be able to deliver both an equivalent to the RAFT+ front-end of the tool and the underpinning software.

#### **IV.1.8) Information about the Government Procurement Agreement (GPA)**

The procurement is covered by the Government Procurement Agreement: Yes

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## **Section V. Award of contract**

A contract/lot is awarded: Yes

### **V.2) Award of contract**

#### **V.2.1) Date of conclusion of the contract**

19 February 2025

#### **V.2.2) Information about tenders**

Number of tenders received: 1

Number of tenders received from SMEs: 1

Number of tenders received from tenderers from other EU Member States: 0

Number of tenders received from tenderers from non-EU Member States: 1

Number of tenders received by electronic means: 1

The contract has been awarded to a group of economic operators: No

#### **V.2.3) Name and address of the contractor**

HR Wallingford Ltd

Howbery Park

Wallingford

OX10 8BA

Telephone

+44 1491835381

Country

United Kingdom

NUTS code

- UK - United Kingdom

National registration number

Wallingford

Internet address

[www.hrwallingford.com](http://www.hrwallingford.com)

The contractor is an SME

Yes

#### **V.2.4) Information on value of contract/lot (excluding VAT)**

Initial estimated total value of the contract/lot: £378,610

Total value of the contract/lot: £378,610

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## Section VI. Complementary information

### VI.4) Procedures for review

#### VI.4.1) Review body

DEPARTMENT OF ENVIRONMENT, FOOD AND RURAL AFFAIRS

Seacole Building, 2 Marsham Street

London

SW1P 4DF

Country

United Kingdom

Internet address

<https://www.gov.uk/government/organisations/department-for-environment-food-rural-affairs>

#### VI.4.2) Body responsible for mediation procedures

DEPARTMENT OF ENVIRONMENT, FOOD AND RURAL AFFAIRS

Seacole Building, 2 Marsham Street

London

SW1P 4DF

Country

United Kingdom

Internet address

<https://www.gov.uk/government/organisations/department-for-environment-food-rural-affairs>

#### VI.4.4) Service from which information about the review procedure may be obtained

DEPARTMENT OF ENVIRONMENT, FOOD AND RURAL AFFAIRS

Seacole Building, 2 Marsham Street

London

SW1P 4DF

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United Kingdom

Internet address

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